

**UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF NORTH CAROLINA**

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| <p>JOAQUÍN CARCAÑO, et al.,</p> <p style="text-align:center"><i>Plaintiffs,</i></p> <p style="text-align:center">v.</p> <p>PATRICK MCCRORY, et al.,</p> <p style="text-align:center"><i>Defendants and<br/>Defendant-Intervenors.</i></p> | <p style="text-align:center">No. 1:16-cv-00236-TDS-JEP</p> |
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**MOTION FOR LEAVE TO FILE *AMICI CURIAE* BRIEF OF SCHOOL  
ADMINISTRATORS FROM CALIFORNIA, DISTRICT OF COLUMBIA,  
FLORIDA, ILLINOIS, KENTUCKY, MAINE, MASSACHUSETTS, MICHIGAN,  
MINNESOTA, NEVADA, NEW HAMPSHIRE, NEW JERSEY, NEW YORK,  
NORTH CAROLINA, OREGON, RHODE ISLAND, TEXAS, VERMONT,  
WASHINGTON, AND WISCONSIN IN SUPPORT OF PLAINTIFFS' MOTION  
FOR PRELIMINARY INJUNCTION**

Pursuant to Local Rule 7.5, the school district and individual school administrators from across the country, as listed in the Statement of Interest below, respectfully move the Court for leave to file the accompanying proposed *Amici Curiae* Brief of School Administrators From California, District of Columbia, Florida, Illinois, Kentucky, Maine, Massachusetts, Michigan, Minnesota, Nevada, New Hampshire, New Jersey, New York, North Carolina, Oregon, Rhode Island, Texas, Vermont, Washington, and Wisconsin in Support of Plaintiffs’ Motion for Preliminary Injunction. Proposed *amici curiae* submit this brief to offer their considered perspective as educators and administrators with years of collective experience with school policies that respect all students’ gender identity, including those who are transgender.

Undersigned counsel for *amici* Cynthia Robertson contacted counsel for Plaintiffs, Defendants and Intervenor-Defendants. Plaintiffs and Intervenor-Defendants do not oppose this motion. Defendants did not respond to *amici*’s inquiry as to whether Defendants oppose this motion.

In accordance with Local Rule 7.5(c), this motion is being filed within the time permitted for Plaintiffs’ reply brief in support of their Motion for Preliminary Injunction. Additionally, an amicus brief may be filed “within such time as the Court may allow in its order permitting the amicus brief.” L.R. 7.5(c).

### **STATEMENT OF INTEREST**

Proposed *amici curiae* are superintendents, principals, school board members, general counsel, social workers, and other officials from schools and school districts that

have adopted, or are in the process of adopting, formal inclusive policies for their transgender students. They represent a broad cross-section of schools and districts across the country, and are collectively responsible for the education, safety, and well-being of more than 1.3 million students annually. Proposed *amici curiae* offer valuable perspectives on a number of the issues in this case based on their broad collective experience with adopting, implementing, and enforcing such policies.

Proposed *amicus* **Judy Chiasson, Ph.D.**, is the Program Coordinator for the Office of Human Relations, Diversity and Equity in the Los Angeles Unified School District (“LAUSD”) in Los Angeles, California. LAUSD is the second-largest school district in the country, with more than 732,000 students in more than 1,200 schools, spanning 745 square miles. Dr. Chiasson helped author LAUSD’s guidance documents on transgender students, and has overseen the implementation of LAUSD’s policy since it was adopted a decade ago. Dr. Chiasson has given legislative testimony based on LAUSD’s approximately ten years of experience with its policies,<sup>1</sup> and has consulted with other school administrators across the country on transgender and other diversity issues.

Proposed *amicus* **David Vannasdall** has worked in the education field for twenty-two years, and been Superintendent for Arcadia Unified School District (“Arcadia”) in Arcadia, California since July 2014, having previously served as Arcadia’s Deputy

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<sup>1</sup> Dr. Chiasson’s 2013 testimony to the California Senate Education Committee is available at <https://www.youtube.com/watch?v=Xmq9dIQdsNE>. An unofficial transcript is on file with Pillsbury.

Superintendent for two years and principal of Arcadia High School for eight years. He developed Arcadia’s policy for supporting transgender students. Mr. Vannasdall has consulted with school officials nationally on transgender issues, and has presented on Arcadia’s policy to other superintendents. Arcadia has approximately 10,000 students, and has two years of experience with inclusive policies for transgender students.

Proposed *amicus* **Diana K. Bruce** is the Director of Health and Wellness for the District of Columbia Public Schools (“DCPS”), a district that educates approximately 46,500 students across 111 schools. DCPS has provided transgender students access to facilities in accordance with their gender identity since 2006, and Ms. Bruce led the effort surrounding the school district’s adoption of a policy providing in-depth guidance in June 2015. Ms. Bruce consults with administrators across the country about DCPS’s nearly decade-long experience with inclusive policies for transgender students.

Proposed *amicus* **Denise Palazzo** is a past Instructional Facilitator and Diversity and LGBTQ<sup>2</sup> Coordinator for Broward County Public Schools (“BCPS”) in Broward County, Florida, where she also taught for fourteen years. BCPS is the sixth-largest public school system in the United States and the second-largest in the state of Florida, with more than 265,000 students. Ms. Palazzo spearheaded BCPS’s recent effort to adopt a formal policy allowing transgender students access to programs and facilities in accordance with their gender identity, which has been finalized. The new policy

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<sup>2</sup> The acronym “LGBTQ” stands for lesbian, gay, bisexual, transgender, and questioning.

enhances the recommendations and guidance that BCPS adopted in 2012. Ms. Palazzo also advises officials throughout the country about inclusive policies for transgender students.

Proposed *amicus* **Jeremy Majeski** is the Principal of Komensky Elementary School in Berwyn, Illinois. He has been an educator for thirteen years and Komensky's principal for four years. Mr. Majeski directed the development and implementation of an inclusive policy after a transgender student requested support, and is now helping to direct implementation of the policy throughout Berwyn South School District 100 ("Berwyn"), which educates approximately 4,000 students. Berwyn was recently honored by the Illinois Safe Schools Alliance as the Ally of the Year for 2015.

Proposed *amicus* **Thomas A. Aberli, Ed.D.** is the Principal of J.M. Atherton High School ("Atherton"), which educates approximately 1,300 students in Louisville, Kentucky. Atherton has had a formal policy of respecting students' gender identity since June 2014. Dr. Aberli oversaw the adoption of this anti-discrimination policy through a thoughtful process that engaged the public, a twelve-member decision-making council, and the superintendent. Dr. Aberli also recently testified about Atherton's policy before the Kentucky Senate Education Committee.<sup>3</sup>

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<sup>3</sup> A video excerpt from Dr. Aberli's testimony (Aberli Testimony) is available at KET – Kentucky Educational Television, *Principal Thomas Aberli on Transgender Student Policy Legislative Update KET*, YouTube (Feb. 20, 2015) <https://www.youtube.com/watch?v=QodplMWsEvQ>. An unofficial transcript is on file with Pillsbury.

Proposed *amicus* **Howard Colter** is the Superintendent of Mount Desert Island Regional School System (“MDIRSS”), and proposed *amicus* **Matthew Haney** is Principal of Mount Desert Island High School in Bar Harbor, Maine. MDIRSS serves eleven schools and over 1,500 students, including approximately 571 students at Mount Desert Island High School. In 2015, the policy committee of the MDIRSS board forwarded to its individual schools recommended guidelines that aim to foster a learning environment that is safe and free from discrimination, harassment, and bullying and to assist in the educational and social integration of transgender students in its schools. Mr. Colter has worked in education for forty-four years and obtained a Master’s Degree in Education and School Administration Credentials. He has been a superintendent for thirty-three years in school systems in California, Massachusetts, New Hampshire, and Maine, with sixteen years at MDIRSS. He has also served as a principal at the elementary, middle, and high school levels, although mostly in high schools. Mr. Haney, now completing his sixteenth year in education, began as a collegiate coach and athletic director. Since then, he has served for eight years as an assistant principal and for three years as a principal at Mount Desert High School. Before becoming principal, Mr. Haney was dean of curriculum at Mount Desert Island High. Mr. Haney holds a Master’s Degree in Educational Leadership.

Proposed *amicus* **Ken Kunin** is the Superintendent of South Portland Public Schools (“South Portland”) in South Portland, Maine, a district that includes eight schools and educates over 3,000 students. Mr. Kunin began as Superintendent in August

2015, and previously served as principal of one of the most diverse high schools north of Boston for five years, and as middle and high school principal of an international school in Rome, Italy, for four years. Mr. Kunin holds a Master's degree in Special Education and a Certificate of Advanced Studies in Educational Leadership.

Proposed *amicus* **Roger Bourgeois** is the Superintendent-Director of Greater Lowell Technical Regional School District, a single-school district that educates approximately 2,200 students in Massachusetts. Mr. Bourgeois has eight years of experience as a superintendent with schools that allow students to access facilities and programs in accordance with their gender identity. Mr. Bourgeois serves by appointment of the governor on the Massachusetts Commission on LGBTQ Youth, for which he currently serves on the Safe Schools Committee. He also participates in school trainings through the Massachusetts Department of Education's Safe Schools Program, and has testified at state legislative hearings involving transgender youth issues.

Proposed *amicus* **Blake Prewitt** is the Superintendent of Ferndale Public Schools in Ferndale, Michigan. Mr. Prewitt has been in the education field for over twenty years, and has served as a principal, assistant principal, and curriculum director before becoming superintendent in July 2014. Ferndale Public Schools educates over 3,000 students each year and operates an early childcare center, two elementary schools, an intermediate school, a middle school, two high schools, one alternative education program, and one adult education school. In April 2016, the Ferndale Schools Board of Education unanimously agreed to support the proposed state guidelines for LGBT youth

that would allow transgender and gender non-conforming students to use the facilities in accordance with their gender identity, citing their Strategic Plan grounded in the values of trust, respect, and inclusion.

Proposed *amicus* **Michael Thomas** is the Chief of Schools and Interim Superintendent of Minneapolis Public Schools (“MPS”), a district that educates over 35,000 students across 75 schools. Mr. Thomas previously served for six years as an elementary and junior high school principal in the Osseo School District and six years coordinating that district's equity and integration efforts. Before being recruited to Osseo School District, Mr. Thomas worked in St. Paul Public Schools as a social worker and director of student and family support. After his term as Interim Superintendent, Mr. Thomas will continue in his role as Chief of Schools for MPS. MPS has over five years of experience with inclusive policies for transgender students. Policy 6135, adopted in January 2014, provides transgender students the option to self-select into the group of their gender identity or expression the student consistently use at school, including for locker and dressing room use.

Proposed *amicus* **Mary Doran** is the former chair of the Saint Paul Public Schools (“SPPS”) Board of Education; her term-limited term ended December 31, 2015. She served on the Board of Education for four years, including the last two years as chair, during which she led the effort to craft, pass, and implement the SPPS Gender Inclusion Policy, which passed with unanimous support from Board of Education members in March 2015 and was implemented at the start of the 2015-16 academic year. SPPS is one



of Minnesota’s largest school districts, with more than 39,000 students, over fifty-eight schools, and more than 5,300 full-time staff members, including over 3,100 teachers.

Proposed *amicus* **Washoe County School District (“WCSD”)** is a public school district providing public education to students in Washoe County, Nevada, including the cities of Reno and Sparks, and the unincorporated communities of Verdi, Incline Village, and Gerlach. WCSD is the second-largest school district in Nevada with approximately 63,000 students enrolled in ninety-three schools. In February 2015, WCSD adopted Administrative Regulation 5161, which provides that transgender students shall have access to restrooms, locker rooms, and other use facilities that correspond to the gender identity expressed by the student and asserted at school.

Proposed *amicus* **James C. Morse, Sr., Ed.D.** is the Superintendent of Schools for the Oyster River Cooperative School District, serving approximately 2,100 students across four schools in Durham, Lee, and Madbury, New Hampshire. Before serving as Superintendent for Oyster River, Dr. Morse served as the superintendent for the Portland School District—Maine’s largest school district. Dr. Morse has worked in public education for forty years, including thirty years as a superintendent, three years as an assistant superintendent, and seven years as a principal. In September 2015, Dr. Morse implemented the state’s first public school policy that defines the terms “gender identity,” “gender expression,” “transgender,” and “cisgender” and provides for a written plan related to privacy and gender identity disclosure. The policy also provides transgender

students access to bathrooms and locker rooms in accordance with their gender identity, and provides alternative, private facilities for all students should they choose to use them.

Proposed *amicus* **Thomas A. Smith, Ed.D.** is the Superintendent of Schools at Hopewell Valley Regional School District, a comprehensive regional public school district serving approximately 4,000 students in preschool through twelfth grade from three communities in Mercer County, New Jersey. Dr. Smith has worked in the education field for over twenty years and has been Superintendent at Hopewell for over six years. Hopewell has provided transgender students access to facilities in accordance with their gender identity since at least 2009, and Dr. Smith has consulted with administrators throughout the state about Hopewell's experience with inclusive policies for transgender students.

Proposed *amicus* **John O'Reilly** is the Principal of the Academy of Arts and Letters, Public School/Middle School 492 ("A&L") in Brooklyn, New York (part of the New York City Department of Education ("NYC DOE"), which serves 1.1 million students in over 1,800 schools). A&L educates students from kindergarten through the eighth grade, and adopted an inclusive policy for transgender students four years ago. After Mr. O'Reilly implemented A&L's policy, the NYC DOE issued similar guidelines requiring equal opportunity and access for transgender students.

Proposed *amicus* **Heidi Carter** is the chair of the Durham Public Schools Board of Education in Durham, North Carolina. She has served as chair for the past four years, and on the board for a total of twelve years. Durham Public Schools is one of the ten-

largest school districts in North Carolina, comprising over forty schools and educating approximately 33,500 students from pre-kindergarten through high school. It is one of the top-thirty school districts in the nation for employing National Board Certified Teachers, and two of its schools were included on *US News & World Report's* “Best High Schools” list in 2015. The Durham Public Schools Board of Education approved a resolution opposing H.B. 2, and in April 2016 revised its non-discrimination policy to prohibit discrimination based on gender identity.

Proposed *amicus* **Rudy Rudolph** is a longtime administrator for the Portland Public Schools (“PPS”) in Portland, Oregon, the largest school district in the state with eighty-five schools and approximately 49,000 students. Ms. Rudolph is currently a Project Manager for the Equity Department for PPS. She has spearheaded a group of administrators and allies in the district to facilitate the full inclusion of LGBTQ students, and continues to work closely with schools throughout PPS in supporting the inclusion and success of all students, including transgender students. Ms. Rudolph is also involved in the ongoing development, implementation, and improvement of support for transgender students, staff, and families. Proposed *amicus* **Peyton Chapman** has been the principal of the 1,700-student Lincoln High School in Portland, Oregon for ten years. She has also been a vice principal at another high school, and taught grades 6-12 for eight years, in both high- and low-poverty schools. Ms. Chapman holds a Master’s Degree in Teaching and a *Juris Doctor* degree. She has worked closely with School Psychologist Jim Hanson to expand Lincoln’s community-based “Health Action

Network” stakeholder group, implement gender equity professional development for staff, coaches and parents, and to empower student voices through diversity clubs such as Lincoln’s Queer Straight Alliance. Ms. Chapman has been interviewed by the Associated Press and a local NBC television affiliate regarding her experience with policies that support transgender students.

Proposed *amicus* **Rachel Santa, Ed.D.** is the Director of Special Education for the Cumberland, Rhode Island School District, which serves approximately 4,500 students. Dr. Santa has worked in special education since 1990 and in special education administration in Rhode Island public schools since 2004. The Rhode Island Interscholastic League policies provide transgender students access to bathrooms and locker rooms and participation in team sports in accordance with their gender identity, and Dr. Santa was an integral part of Cumberland School District’s unanimous passage of an official district-wide policy this year. The policy aims to meet all students wherever they are, and gives all students an opportunity to use alternative facilities should they feel uncomfortable using a gender-designated facility for any reason. By fostering respect for all students’ comfort and acceptance, the policy aims to maximize all students’ ability to learn.

Proposed *amicus* **Lindsey Pollock, Ed.D.** is the Principal of a Montessori magnet school in Houston, Texas that serves approximately 760 students from pre-kindergarten through eighth grade. She has served as principal of her school since July 2008. In 2014, Dr. Pollock provided an interview to the cable news outlet CNN regarding her school’s

policy supporting transgender students. *6 Ways to Embrace Gender Differences at School* (Oct. 3, 2014), available at <http://www.cnn.com/2014/10/03/living/children-gender-inclusive-schools/> (last visited June 23, 2016).

Proposed *amicus* **Brian Schaffer** is the Principal of Lamoille Union High School in Hyde Part, Vermont. Mr. Schaffer has sixteen years of experience as an educator and school administrator, including nine years as Principal. He was selected as the 2016 Vermont Principal of the Year by the National Association of Secondary School Principals, and as the 2015 Outstanding Educator of the Year by Outright Vermont.

Proposed *amicus* **Lisa Love** is the Manager of Health Education for Seattle Public Schools (“SPS”), a school district which educates approximately 53,000 students in ninety-seven schools. Ms. Love’s position with SPS includes providing technical assistance to families and staff seeking support for LGBT students, training staff on LGBT issues, and developing district policies and procedures. Ms. Love has been in the field of education for almost twenty years, and directed the efforts that led to SPS’s adoption in 2012 of a formal superintendent procedure that respects students’ gender identity.

Proposed *amicus* **Dylan Pauly** is General Counsel for Madison Metropolitan School District (“MMSD”) in Madison, Wisconsin, the second-largest school district in the state with more than 27,000 students. Ms. Pauly drafted MMSD’s policy for transgender students, and has presented the policy to the Wisconsin Association of School Boards and the National School Boards Association. Ms. Pauly also supervises

the district's Title IX investigator. **Sherie Hohs** is a Social Worker with MMSD with twelve years of experience in the district. Her work focuses on supporting the needs of LGBTQ students, providing professional development trainings to staff, and working with parents and community partners. Ms. Pauly and Ms. Hohs both consult with administrators across the state and from other parts of the country about inclusive policies for transgender students.

Proposed *amicus* **Bryan Davis, Ph.D.** is Superintendent of Shorewood School District, which serves approximately 2,000 students in Shorewood, Wisconsin. Dr. Davis has eighteen years of experience in the education field, including six years as a superintendent and eight years as a principal. Proposed *amicus* **Paru Shah, Ph.D.**, is President of Shorewood's Board of Education. Dr. Shah has been a school board member since January 2014 and an associate professor at the University of Wisconsin-Milwaukee since September 2011. In February 2014, the Shorewood School Board approved Policy 411- Equal Educational Opportunities as well as Guideline 411- Nondiscrimination Related to Students Who Are Transgender and Students Nonconforming to Gender Role Stereotypes. In May 2016, the U.S. Department of Education cited Shorewood School District in a report highlighting school districts across the nation that are at the forefront of emerging policies and practices for supporting transgender students.

#### **REASONS FOR GRANTING PROPOSED AMICI CURIAE PARTICIPATION**

Rule 7.5 of this Court's Rules of Practice and Procedure ("Local Rules") provides

that a party seeking leave to file an *amicus curiae* brief must “concisely state the nature of the movant’s interest, identify the party or parties supported, and set forth the reason why an amicus brief is desirable and why the matters asserted are relevant to the disposition of the case.” L.R. 7.5(b). The determination of a motion for leave is within the discretion of the court. *Id.*; *see also Stuart v. Huff*, 706 F.3d 345, 355 (4th Cir. 2013) (“*amici* often make useful contributions to litigation”).

As described in the statements of interest above, proposed *amici curiae* represent a diverse array of school officials from across the United States, with years of collective experience in developing, implementing, and enforcing policies that ensure access to school facilities consistent with all students’ gender identity, including transgender students. Proposed *amici curiae* offer valuable perspectives on a number of the issues in this case.

Specifically, as educators and administrators who have been at the forefront of responding to issues similar to those raised in the instant case, proposed *amici curiae* are well-situated to provide the Court with experience-based information about some of the hypothetical fears and concerns raised when schools integrate transgender students into gender-specific restrooms and locker rooms, including the fear that some individuals might attempt to gain access to the facilities of another gender for an improper purpose. Proposed *amici curiae* have found such fears and concerns to be wholly unfounded in practice.

Recognizing the value of educators’ real-world experiences, the Fourth Circuit has

previously granted leave to file a similar brief by many of these same proposed *amici curiae*. See *G.G. ex rel. Grimm v. Gloucester County School Board*, --- F.3d ---, 2016 WL 1567467, case no. 15-2056 (Apr. 19, 2016).

### CONCLUSION

For all of the reasons above, proposed *amici curiae* respectfully seek permission to file the brief provisionally filed herewith.

Dated: June 24, 2016

Respectfully submitted,

/s/ Mark R. Sigmon

Mark R. Sigmon  
SIGMON LAW, PLLC  
5 W. Hargett Street, Suite 812  
Raleigh, NC 27601  
Telephone: (919) 451-6311  
Facsimile: (919) 882-9057  
[mark@sigmonlawfirm.com](mailto:mark@sigmonlawfirm.com)

/s/ Cynthia Cook Robertson

Cynthia Cook Robertson\*  
PILLSBURY WINTHROP SHAW PITTMAN LLP  
1200 Seventeenth Street, N.W.  
Washington, DC 20036-1122  
Telephone: (202) 663-9256  
Facsimile: (202) 663-8007  
[cynthia.robertson@pillsburylaw.com](mailto:cynthia.robertson@pillsburylaw.com)

\*Appearing by Special Appearance pursuant to Local Rule 83.1(d).

ON BRIEF:

Mary Bonauto  
GLBTQ LEGAL ADVOCATES AND DEFENDERS  
(GLAD)  
30 Winter Street, Suite 800  
Boston, MA 02108  
Telephone: (617) 426-1350  
[mbonauto@glad.org](mailto:mbonauto@glad.org)



Asaf Orr  
Chris Stoll  
NATIONAL CENTER FOR LESBIAN RIGHTS  
870 Market Street, Suite 370  
San Francisco, CA 94102  
Telephone: (415) 365-1326  
[aorr@nclrights.org](mailto:aorr@nclrights.org)  
[cstoll@nclrights.org](mailto:cstoll@nclrights.org)

Amy L. Pierce  
PILLSBURY WINTHROP SHAW PITTMAN LLP  
725 South Figueroa Street, Suite 2800  
Los Angeles, CA 90017-5406  
Telephone: (213) 488-7100  
[amy.pierce@pillsburylaw.com](mailto:amy.pierce@pillsburylaw.com)

Richard M. Segal  
Nathaniel R. Smith  
PILLSBURY WINTHROP SHAW PITTMAN LLP  
501 West Broadway, Suite 1100  
San Diego, CA 92101-3575  
Telephone: (619) 234-5000  
[richard.segal@pillsburylaw.com](mailto:richard.segal@pillsburylaw.com)  
[nathaniel.smith@pillsburylaw.com](mailto:nathaniel.smith@pillsburylaw.com)

Robert C. K. Boyd  
PILLSBURY WINTHROP SHAW PITTMAN LLP  
1200 Seventeenth Street, N.W.  
Washington, DC 20036-1122  
Telephone: (202) 663-8804  
[robert.boyd@pillsburylaw.com](mailto:robert.boyd@pillsburylaw.com)

S. Asa King  
Alison Pennington  
Ilona M. Turner  
TRANSGENDER LAW CENTER  
1629 Telegraph Avenue, Suite 400  
Oakland, CA 94612  
Telephone: (415) 865-0176  
[asa@transgenderlawcenter.org](mailto:asa@transgenderlawcenter.org)  
[alison@transgenderlawcenter.org](mailto:alison@transgenderlawcenter.org)

[ilona@transgenderlawcenter.org](mailto:ilona@transgenderlawcenter.org)

*Counsel for Amici Curiae*

**CERTIFICATE OF SERVICE**

I hereby certify that, on June 24, 2016, I filed the foregoing Motion for Leave to File *Amici Curiae* Brief of School Administrators From California, District of Columbia, Florida, Illinois, Kentucky, Maine, Massachusetts, Michigan, Minnesota, Nevada, New Hampshire, New Jersey, New York, North Carolina, Oregon, Rhode Island, Texas, Vermont, Washington, and Wisconsin in Support of Plaintiffs' Motion for Preliminary Injunction with the Clerk of the Court using the CM/ECF system, which will automatically serve electronic copies upon all counsel of record.

/s/ Mark R. Sigmon  
Mark R. Sigmon  
SIGMON LAW, PLLC  
5 W. Hargett Street, Suite 812  
Raleigh, NC 27601  
Telephone: (919) 451-6311  
Fax: (919) 882-9057  
[mark@sigmonlawfirm.com](mailto:mark@sigmonlawfirm.com)

*Counsel for Proposed Amici Curiae*

**UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF NORTH CAROLINA**

JOAQUÍN CARCAÑO, et al.,

*Plaintiffs,*

v.

PATRICK MCCRORY, et al.,

*Defendants and  
Defendants-Intervenors.*

No. 1:16-cv-00236-TDS-JEP

**PROPOSED ORDER ON MOTION FOR LEAVE TO FILE *AMICI CURIAE*  
BRIEF IN SUPPORT OF PLAINTIFFS' MOTION FOR PRELIMINARY  
INJUNCTION**

Having reviewed the Motion for Leave to File an *Amici Curiae* Brief of School Administrators from California, District of Columbia, Florida, Illinois, Kentucky, Maine, Massachusetts, Michigan, Minnesota, Nevada, New Hampshire, New Jersey, New York, North Carolina, Oregon, Rhode Island, Texas, Vermont, Washington and Wisconsin in Support of Plaintiffs' Motion for Preliminary Injunction ("Motion for Leave to File *Amici* Brief"), it is hereby ORDERED that the Motion for Leave to File *Amici* Brief is GRANTED. The brief is allowed, and *amici* shall file their brief as a separate document forthwith in order to facilitate proper docket management.

SO ORDERED.

Dated: \_\_\_\_\_

\_\_\_\_\_  
Hon. Thomas D. Schroeder  
United States District Judge